AAE response to EC Call for Evidence on the Digital Simplification Package

The Actuarial Association of Europe welcomes the initiative on regulatory simplification through the Digital Omnibus, including elements that focus on ensuring the smooth application of the AI Act. As a profession extensively engaged in insurance, pensions, financial services and risk management, actuaries are involved in the design, deployment, and oversight of AI systems. We note the following points for consideration (limiting our comments to the areas relating to the AI aspects of the Digital Omnibus):

1. Regulatory clarity and coherence

Consistent and predictable application of the AI Act across Member States is vital. We strongly support efforts to reduce fragmentation and divergent supervisory approaches. Clear guidance, including sector-specific examples, will help firms distinguish AI systems within scope from traditional statistical and actuarial models (e.g. GLMs). Such clarity avoids uncertainty, reduces unnecessary compliance costs, and ensures proportional application of rules. It is also important to highlight that the key regulatory challenge often lies not in the mere use of AI techniques, but in the degree of adaptiveness and autonomy of the model.

2. Proportionality

The AI Act should be applied proportionately to reflect both the scale of undertakings and the potential impact of AI use cases. Simplified compliance mechanisms for SMEs and mid-caps are welcome, but proportionality must also consider consumer impact, not only business size. This would align the AI Act's implementation with Solvency II principles while safeguarding fairness, consumers and policyholders. Furthermore, any new regulation should avoid undermining Europe's ability to compete globally.

3. **Duplication**

Many obligations under the AI Act intersect with existing insurance regulation, including Solvency II and EIOPA's guidelines on governance, risk management, and product oversight. Simplification should aim to embed AI governance within these established frameworks, rather than creating parallel structures. This reduces duplication, lowers administrative burden, and fosters consistent supervisory expectations.

4. Practical guidance

Simplification is best achieved through practical, accessible guidance. We encourage the preparation of sector-specific best practices covering documentation, testing, and monitoring obligations, with a clear distinction between obligations of "means" (reasonable efforts) and obligations of "results" (strict outcomes). This will ensure feasible implementation, particularly where technical limitations (e.g. explainability of complex models) apply. To this extent, we welcome EIOPA's endeavours to publish an opinion on AI Governance and Risk Management in insurance.

5. Skills and support structures

The success of the AI Act depends on the availability of expertise within firms and supervisors. Simplification measures should include proportionate training and capacity-building

requirements, practical toolkits and harmonised templates for compliance. This reduces costs while ensuring high standards of governance.

6. Forward-looking adaptability & sustainability

Given the rapid evolution of AI, simplification should also provide mechanisms for adaptability. This could include periodic Commission guidance or supervisory convergence tools to address emerging technologies (e.g. generative AI) without requiring legislative amendment. Consideration should be given to the long-term sustainability of the AI ecosystem in Europe, ensuring that advantages gained from fully leveraging AI do not undermine its own foundations.

Simplification of the AI Act's application will support the right balance between innovation, consumer protection, and competitiveness. By enhancing regulatory clarity, embedding proportionality, avoiding duplication with existing frameworks, and providing practical support to companies, the Digital Omnibus can significantly reduce compliance costs while maintaining high standards of trustworthiness in AI.